	PRISON DEVELOPMENT AMENDMENTS
	2015 GENERAL SESSION
	STATE OF UTAH
	Chief Sponsor: Brad R. Wilson
	Senate Sponsor:
LONG	FITLE
General	Description:
7	This bill modifies and enacts provisions relating to the development of a new prison.
Highlig	hted Provisions:
7	This bill:
,	modifies the duties and authority of the Prison Relocation Commission;
•	creates the Prison Development Commission and provides for its membership,
duties, a	nd operation;
•	provides for Division of Facilities Construction and Management oversight of the
prison d	esign and construction project, in consultation with the Prison Development
Commis	sion;
•	creates a restricted account and capital projects fund for the prison project;
,	provides a process for the choice of a new prison site; and
,	modifies a repeal provision relating to the Prison Relocation Commission and
enacts a	repeal provision relating to the Prison Development Commission.
Money	Appropriated in this Bill:
7	This bill appropriates in fiscal year 2015:
,	to the Senate, as a one-time appropriation:
	• from the General Fund, \$10,000 to pay per diem and expenses of senators



20	serving on the Prison Development Commission,
27	to the House of Representatives, as a one-time appropriation:
28	• from the General Fund, \$13,000 to pay per diem and expenses of representatives
29	serving on the Prison Development Commission; and
30	 to the Office of Legislative Research and General Counsel, as a one-time
31	appropriation:
32	• from the General Fund, \$40,000 to pay for staff services for the Prison
33	Development Commission.
34	Other Special Clauses:
35	This bill provides a special effective date.
36	Utah Code Sections Affected:
37	AMENDS:
38	63C-15-102, as enacted by Laws of Utah 2014, Chapter 211
39	63C-15-201, as enacted by Laws of Utah 2014, Chapter 211
40	63C-15-203, as enacted by Laws of Utah 2014, Chapter 211
41	63I-1-263, as last amended by Laws of Utah 2014, Chapters 113, 189, 195, 211, 419,
42	429, and 435
43	63I-2-263, as last amended by Laws of Utah 2014, Chapters 172, 423, and 427
44	ENACTS:
45	63A-5-225, Utah Code Annotated 1953
46	63C-16-101, Utah Code Annotated 1953
47	63C-16-102, Utah Code Annotated 1953
48	63C-16-201, Utah Code Annotated 1953
49	63C-16-202, Utah Code Annotated 1953
50	63C-16-203, Utah Code Annotated 1953
51	63C-16-204, Utah Code Annotated 1953
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53	Be it enacted by the Legislature of the state of Utah:
54	Section 1. Section 63A-5-225 is enacted to read:
55	63A-5-225. Development of new correctional facilities.
56	(1) As used in this section:

57	(a) "Commission" means the Prison Development Commission, created in Section
58	<u>63C-16-201.</u>
59	(b) "New correctional facilities" means a new prison and related facilities to be
60	constructed to replace the state prison located in Draper.
61	(c) "Prison project" means a project for the design and construction of new correctional
62	facilities on the selected site.
63	(d) "Selected site" means the same as that term is defined in Section 63C-16-102.
64	(2) In consultation with the commission, the division shall oversee the prison project,
65	as provided in this section.
66	(3) (a) In accordance with Title 63G, Chapter 6a, Utah Procurement Code, and this
67	section, the division shall:
68	(i) enter into contracts with a project manager and others providing professional and
69	construction services for the prison project;
70	(ii) in determining contract types for the prison project, consult with and consider
71	recommendations from the commission or the commission's designee;
72	(iii) provide reports to the commission regarding the prison project, as requested by the
73	commission; and
74	(iv) consider input from the commission on the prison project, subject to Subsection
75	<u>(3)(b).</u>
76	(b) The division may not consult with or receive input from the commission regarding:
77	(i) the evaluation of proposals for the project manager position or to provide other
78	professional and construction services; or
79	(ii) the selection of persons to provide professional and construction services for the
80	prison project.
81	(c) A contract with a project manager on the prison project shall include a provision
82	that requires the project manager to provide reports to the commission regarding the prison
83	project, as requested by the commission.
84	(4) All contracts associated with the design or construction of new correctional
85	facilities shall be awarded and managed by the division in accordance with Title 63G, Chapter
86	6a, Utah Procurement Code, and this section.
87	(5) The division shall coordinate with the Department of Corrections, created in

88	Section 64-13-2, and the State Commission on Criminal and Juvenile Justice, created in
89	Section 63M-7-201, during the prison project to help ensure that the design and construction of
90	new correctional facilities are conducive to and consistent with, and help to implement any
91	reforms of or changes to, the state's corrections system and corrections programs.
92	(6) (a) There is created within the General Fund a restricted account known as the
93	"Prison Development Restricted Account."
94	(b) The account created in Subsection (6)(a) is funded by legislative appropriations.
95	(c) (i) The account shall earn interest or other earnings.
96	(ii) The Division of Finance shall deposit interest or other earnings derived from the
97	investment of account funds into the account.
98	(d) Upon appropriation from the Legislature, money from the account shall be used to
99	fund the Prison Project Fund created in Subsection (7).
100	(7) (a) There is created a capital projects fund known as the "Prison Project Fund."
101	(b) The fund consists of:
102	(i) money appropriated to the fund by the Legislature; and
103	(ii) proceeds from the issuance of bonds authorized to provide funding for the prison
104	project.
105	(c) (i) The fund shall earn interest or other earnings.
106	(ii) The Division of Finance shall deposit interest or other earnings derived from the
107	investment of fund money into the fund.
108	(d) Money in the fund shall be used by the division to fund the prison project.
109	Section 2. Section 63C-15-102 is amended to read:
110	63C-15-102. Definitions.
111	As used in this chapter:
112	(1) "Commission" means the Prison Relocation Commission, created in Section
113	63C-15-201.
114	(2) "Department" means the Department of Corrections, created in Section 64-13-2.
115	(3) "Division" means the Division of Facilities Construction and Management, created
116	in Section 63A-5-201.
117	(4) "Justice commission" means the <u>State</u> Commission on Criminal and Juvenile
118	Justice, created in Section 63M-7-201.

119	(5) "New prison facilities" means correctional facilities to be constructed to replace the
120	state prison.
121	[(5)] (6) "State prison" means the prison that the state operates in [Salt Lake County]
122	<u>Draper</u> .
123	Section 3. Section 63C-15-201 is amended to read:
124	63C-15-201. Commission created Membership Cochairs Removal
125	Vacancy.
126	(1) There is created [an advisory] a commission known as the Prison Relocation
127	Commission, composed of:
128	(a) three members of the Senate, appointed by the president of the Senate, no more
129	than two of whom may be from the same political party;
130	(b) four members of the House of Representatives, appointed by the speaker of the
131	House of Representatives, no more than three of whom may be from the same political party;
132	(c) the executive director of the justice commission, appointed under Section
133	63M-7-203; and
134	(d) the executive director of the department, appointed under Section 64-13-3, or the
135	executive director's designee.
136	(2) The commission members from the Senate and House of Representatives are voting
137	members of the commission, and the members appointed under Subsections (1)(c) and (d) are
138	nonvoting members of the commission.
139	(3) The president of the Senate shall appoint one of the commission members from the
140	Senate as cochair of the commission, and the speaker of the House of Representatives shall
141	appoint one of the commission members from the House of Representatives as cochair of the
142	commission.
143	(4) The president of the Senate may remove a member appointed under Subsection
144	(1)(a), and the speaker of the House of Representatives may remove a member appointed under
145	Subsection (1)(b).
146	(5) A vacancy of a member appointed under Subsection (1)(a) or (b) shall be filled in
147	the same manner as an appointment of the member whose departure from the commission
148	creates the vacancy.
149	(6) A commission member shall serve until a successor is duly appointed and qualified.

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150	Section 4. Section 63C-15-203 is amended to read:
151	63C-15-203. Commission duties and responsibilities.
152	(1) The commission shall:
153	(a) carefully and deliberately consider, study, and evaluate how and where to move the
154	state prison, and in that process:
155	(i) consider whether to locate new prison facilities on land already owned by the state
156	or on land that is currently in other public or private ownership but that the state may acquire or
157	lease, whether to locate new prison facilities at one location or multiple locations, and to what
158	extent future corrections needs may be met by existing state and county facilities; and
159	(ii) take into account relevant objectives, including:
160	(A) coordinating the commission's efforts with the efforts of the justice commission
161	and the department to evaluate criminal justice policies to increase public safety, reduce
162	recidivism, and reduce prison population growth;
163	(B) ensuring that new prison facilities are conducive to future inmate programming that
164	encourages a reduction in recidivism;
165	(C) locating new prison facilities to help facilitate an adequate level of volunteer and
166	staff support that will allow for a correctional program that is commensurate with the high
167	standards that should be maintained in the state;
168	(D) locating new prison facilities within a reasonable distance of comprehensive
169	medical facilities;
170	(E) locating new prison facilities to be compatible with surrounding land uses for the
171	foreseeable future;
172	(F) locating new prison facilities with careful consideration given to the concerns of
173	access to courts, visiting and public access, expansion capabilities, emergency response factors,
174	and the availability of infrastructure;
175	(G) supporting new prison facilities by one or more appropriations from the
176	Legislature;
177	(H) developing performance specifications for new prison facilities that facilitate a
178	high quality correctional program;
179	(I) phasing in construction over a period of time; and

(J) making every reasonable effort to maximize efficiencies and cost savings that result

181	from building and operating newer, more efficient prison facilities;
182	(b) invite the participation in commission meetings of interested parties, the public,
183	experts in the area of prison facilities, and any others the commission considers to have
184	information or ideas that would be useful to the commission;
185	(c) formulate recommendations concerning:
186	(i) the location or locations to which the new prison facilities should be moved;
187	(ii) the type of facilities that should be constructed to accommodate the prison
188	population and to facilitate implementation of any new corrections programs; and
189	(iii) the extent to which future corrections needs can be met by existing state or county
190	facilities; and
191	[(d) before the start of the 2015 General Session of the Legislature, report the
192	commission's recommendations in writing to the Legislature and governor.]
193	(d) sponsor one or more public information and feedback events in communities within
194	which or adjacent to which a site under final consideration for new prison facilities is located,
195	as the commission or its chairs consider appropriate.
196	(2) (a) On or before August 1, 2015, the commission shall:
197	(i) choose the site for the construction of new prison facilities from among the sites that
198	the commission recommended as potential sites in the commission's report to the governor and
199	the Legislature, adopted on and dated February 27, 2015; and
200	(ii) report the commission's choice to the president of the Senate, the speaker of the
201	House of Representatives, and the governor.
202	(b) The site chosen by the commission under Subsection (2)(a) shall be the site for the
203	construction of new prison facilities if the site is approved by the Legislature at:
204	(i) a special session of the Legislature that the governor convenes for that purpose; or
205	(ii) an annual general session of the Legislature.
206	$\left[\frac{(2)}{(3)}\right]$ The commission may:
207	(a) meet as many times as the commission considers necessary or advisable in order to
208	fulfill its responsibilities under this part;
209	(b) hire or direct the hiring of one or more consultants with experience or expertise in a
210	subject under consideration by the commission, to assist the commission in fulfilling its duties
211	under this part; and

212	(c) in its discretion, elect to succeed to the position of the Prison Relocation and
213	Development Authority under a contract that the Prison Relocation and Development Authority
214	is a party to, subject to applicable contractual provisions.]
215	(c) extend the deadline under Subsection (2)(a) for a one-month period, as many times
216	as the commission considers appropriate and necessary.
217	$\left[\frac{(3)}{4}\right]$ The commission may not:
218	(a) consider or evaluate future uses of the property on which the state prison is
219	currently located;
220	(b) make recommendations concerning the future use or development of the land on
221	which the state prison is currently located;
222	(c) make any commitments or enter into any contracts for the acquisition of land for
223	new state prison facilities or regarding the construction of new state prison facilities; or
224	(d) initiate or pursue the procurement of a person to design or construct new prison
225	facilities.
226	Section 5. Section 63C-16-101 is enacted to read:
227	CHAPTER 16. PRISON DEVELOPMENT COMMISSION ACT
228	<u>63C-16-101.</u> Title.
229	This chapter is known as the "Prison Development Commission Act."
230	Section 6. Section 63C-16-102 is enacted to read:
231	<u>63C-16-102.</u> Definitions.
232	As used in this chapter:
233	(1) "Commission" means the Prison Development Commission, created in Section
234	<u>63C-16-201.</u>
235	(2) "Department" means the Department of Corrections, created in Section 64-13-2.
236	(3) "Division" means the Division of Facilities Construction and Management, created
237	in Section 63A-5-201.
238	(4) "Justice commission" means the State Commission on Criminal and Juvenile
239	Justice, created in Section 63M-7-201.
240	(5) "New correctional facilities" means a new prison and related facilities to be
241	constructed to replace the state prison located in Draper.
242	(6) "Prison project" means a project for the design and construction of new correctional

243	facilities on the selected site.
244	(7) "Selected site" means the site selected under Subsection 63C-15-203(2) as the site
245	for new correctional facilities.
246	Section 7. Section 63C-16-201 is enacted to read:
247	63C-16-201. Commission created Membership Cochairs Removal
248	Vacancy.
249	(1) There is created a commission known as the Prison Development Commission,
250	composed of:
251	(a) three members of the Senate, appointed by the president of the Senate, no more
252	than two of whom may be from the same political party;
253	(b) four members of the House of Representatives, appointed by the speaker of the
254	House of Representatives, no more than three of whom may be from the same political party;
255	(c) the executive director of the justice commission, appointed under Section
256	<u>63M-7-203;</u>
257	(d) the executive director of the department, appointed under Section 64-13-3, or the
258	executive director's designee; and
259	(e) a citizen member who is a resident of the community in or near which the selected
260	site is located, appointed by the governor.
261	(2) The president of the Senate shall appoint one of the commission members from the
262	Senate as cochair of the commission, and the speaker of the House of Representatives shall
263	appoint one of the commission members from the House of Representatives as cochair of the
264	commission.
265	(3) The president of the Senate may remove a member appointed under Subsection
266	(1)(a), the speaker of the House of Representatives may remove a member appointed under
267	Subsection (1)(b), and the governor may remove a member appointed under Subsection (1)(e).
268	(4) A vacancy of a member appointed under Subsection (1)(a), (b), or (e) shall be filled
269	in the same manner as an appointment of the member whose departure from the commission
270	creates the vacancy.
271	(5) A commission member shall serve until a successor is duly appointed and qualified
272	Section 8. Section 63C-16-202 is enacted to read:
273	63C-16-202. Quorum and voting requirements Bylaws Per diem and expenses

274	Staff.
275	(1) A majority of the commission members constitutes a quorum, and the action of a
276	majority of a quorum constitutes action of the commission.
277	(2) The commission may adopt bylaws to govern its operations and proceedings.
278	(3) (a) Per diem and expenses of commission members who are legislators shall be
279	paid in accordance with Section 36-2-2 and Legislative Joint Rules, Title 5, Chapter 3,
280	Legislative Compensation.
281	(b) A commission member who is not a legislator may not receive compensation,
282	benefits, per diem, or expense reimbursement for the member's service on the commission.
283	(4) The Office of Legislative Research and General Counsel shall provide staff support
284	to the commission.
285	Section 9. Section 63C-16-203 is enacted to read:
286	63C-16-203. Commission duties and responsibilities.
287	(1) The commission shall:
288	(a) advise and consult with the division as the division oversees the prison project as
289	provided in Section 63A-5-225;
290	(b) consult with, make recommendations to, and receive reports from the division
291	regarding the prison project, consistent with Section 63A-5-225;
292	(c) fulfill other responsibilities specified in Section 63A-5-225; and
293	(d) undertake any other action the commission considers appropriate to support or help
294	facilitate the successful completion of the prison project, consistent with Section 63A-5-225.
295	(2) The commission may:
296	(a) meet as many times as the commission or its chairs consider necessary or advisable
297	in order to fulfill the commission's responsibilities under this part; and
298	(b) hire or direct the hiring of one or more consultants or experts to assist the
299	commission in fulfilling the commission's responsibilities under this part.
300	(3) The commission may not consider or evaluate future uses or development of the
301	property in Draper on which a state prison is located.
302	Section 10. Section 63C-16-204 is enacted to read:
303	63C-16-204. Other agencies' cooperation and actions.
304	All state agencies and political subdivisions of the state shall upon the commission's

503	request:
306	(1) reasonably cooperate with the commission to facilitate the fulfillment of the
307	commission's responsibilities; and
308	(2) provide information or assistance to the commission that the commission
309	reasonably needs to fulfill its responsibilities.
310	Section 11. Section 63I-1-263 is amended to read:
311	63I-1-263. Repeal dates, Titles 63A to 63M.
312	(1) Section 63A-4-204, authorizing the Risk Management Fund to provide coverage to
313	any public school district which chooses to participate, is repealed July 1, 2016.
314	(2) Subsection 63A-5-104(4)(h) is repealed on July 1, 2024.
315	(3) Section 63A-5-603, State Facility Energy Efficiency Fund, is repealed July 1, 2016.
316	(4) Title 63C, Chapter 4a, Constitutional and Federalism Defense Act, is repealed July
317	1, 2018.
318	(5) Title 63C, Chapter 14, Federal Funds Commission, is repealed July 1, 2018.
319	[(6) Title 63C, Chapter 15, Prison Relocation Commission, is repealed July 1, 2017.]
320	(6) Title 63C, Chapter 16, Prison Development Commission Act, is repealed July 1,
321	<u>2020.</u>
322	(7) Subsection 63G-6a-1402(7) authorizing certain transportation agencies to award a
323	contract for a design-build transportation project in certain circumstances, is repealed July 1,
324	2015.
325	(8) Title 63H, Chapter 4, Heber Valley Historic Railroad Authority, is repealed July 1,
326	2020.
327	(9) The Resource Development Coordinating Committee, created in Section
328	63J-4-501, is repealed July 1, 2015.
329	(10) Title 63M, Chapter 1, Part 4, Enterprise Zone Act, is repealed July 1, 2018.
330	(11) (a) Title 63M, Chapter 1, Part 11, Recycling Market Development Zone Act, is
331	repealed January 1, 2021.
332	(b) Subject to Subsection (11)(c), Sections 59-7-610 and 59-10-1007 regarding tax
333	credits for certain persons in recycling market development zones, are repealed for taxable
334	years beginning on or after January 1, 2021.
335	(c) A person may not claim a tax credit under Section 59-7-610 or 59-10-1007:

336	(i) for the purchase price of machinery or equipment described in Section 59-7-610 or
337	59-10-1007, if the machinery or equipment is purchased on or after January 1, 2021; or
338	(ii) for an expenditure described in Subsection 59-7-610(1)(b) or 59-10-1007(1)(b), if
339	the expenditure is made on or after January 1, 2021.
340	(d) Notwithstanding Subsections (11)(b) and (c), a person may carry forward a tax
341	credit in accordance with Section 59-7-610 or 59-10-1007 if:
342	(i) the person is entitled to a tax credit under Section 59-7-610 or 59-10-1007; and
343	(ii) (A) for the purchase price of machinery or equipment described in Section
344	59-7-610 or 59-10-1007, the machinery or equipment is purchased on or before December 31,
345	2020; or
346	(B) for an expenditure described in Subsection 59-7-610(1)(b) or 59-10-1007(1)(b), the
347	expenditure is made on or before December 31, 2020.
348	(12) Section 63M-1-3412 is repealed on July 1, 2021.
349	[(13) (a) Section 63M-1-2507, Health Care Compact is repealed on July 1, 2014.]
350	[(b) (i) The Legislature shall, before reauthorizing the Health Care Compact:]
351	[(A) direct the Health System Reform Task Force to evaluate the issues listed in
352	Subsection (13)(b)(ii), and by January 1, 2013, develop and recommend criteria for the
353	Legislature to use to negotiate the terms of the Health Care Compact; and]
354	[(B) prior to July 1, 2014, seek amendments to the Health Care Compact among the
355	member states that the Legislature determines are appropriate after considering the
356	recommendations of the Health System Reform Task Force.]
357	[(ii) The Health System Reform Task Force shall evaluate and develop criteria for the
358	Legislature regarding:
359	[(A) the impact of the Supreme Court ruling on the Affordable Care Act;]
360	[(B) whether Utah is likely to be required to implement any part of the Affordable Care
361	Act prior to negotiating the compact with the federal government, such as Medicaid expansion
362	in 2014;]
363	[(C) whether the compact's current funding formula, based on adjusted 2010 state
364	expenditures, is the best formula for Utah and other state compact members to use for
365	establishing the block grants from the federal government;]
366	[(D) whether the compact's calculation of current year inflation adjustment factor,

36/	without consideration of the regional medical inflation rate in the current year, is adequate to
368	protect the state from increased costs associated with administering a state based Medicaid and
369	a state based Medicare program;]
370	[(E) whether the state has the flexibility it needs under the compact to implement and
371	fund state based initiatives, or whether the compact requires uniformity across member states
372	that does not benefit Utah;]
373	[(F) whether the state has the option under the compact to refuse to take over the
374	federal Medicare program;]
375	[(G) whether a state based Medicare program would provide better benefits to the
376	elderly and disabled citizens of the state than a federally run Medicare program;]
377	[(H) whether the state has the infrastructure necessary to implement and administer a
378	better state based Medicare program;]
379	[(I) whether the compact appropriately delegates policy decisions between the
380	legislative and executive branches of government regarding the development and
381	implementation of the compact with other states and the federal government; and]
382	[(J) the impact on public health activities, including communicable disease
383	surveillance and epidemiology.]
384	[(14)] (13) (a) Title 63M, Chapter 1, Part 35, Utah Small Business Jobs Act, is
385	repealed January 1, 2021.
386	(b) Section 59-9-107 regarding tax credits against premium taxes is repealed for
387	calendar years beginning on or after January 1, 2021.
388	(c) Notwithstanding Subsection [(14)] (13)(b), an entity may carry forward a tax credit
389	in accordance with Section 59-9-107 if:
390	(i) the person is entitled to a tax credit under Section 59-9-107 on or before December
391	31, 2020; and
392	(ii) the qualified equity investment that is the basis of the tax credit is certified under
393	Section 63M-1-3503 on or before December 31, 2023.
394	[(15)] (14) The Crime Victim Reparations and Assistance Board, created in Section
395	63M-7-504, is repealed July 1, 2017.
396	[(16)] (15) Title 63M, Chapter 11, Utah Commission on Aging, is repealed July 1,
397	2017.

398	Section 12. Section 63I-2-263 is amended to read:
399	63I-2-263. Repeal dates, Title 63A to Title 63M.
400	[(1) Section 63A-1-115 is repealed on July 1, 2014.]
401	[(2)] <u>(1)</u> Section 63C-9-501.1 is repealed on July 1, 2015.
402	(2) Title 63C, Chapter 15, Prison Relocation Commission, is repealed on January 1,
403	<u>2016.</u>
404	[(3) Subsection 63J-1-218(3) is repealed on December 1, 2013.]
405	[(4) Subsection 63J-1-218(4) is repealed on December 1, 2013.]
406	[(5) Section 63M-1-207 is repealed on December 1, 2014.]
407	[(6)] <u>(3)</u> Subsection 63M-1-903(1)(d) is repealed on July 1, 2015.
408	[(7) Subsection 63M-1-1406(9) is repealed on January 1, 2015.]
409	Section 13. Appropriation.
410	Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures Act, for
411	the fiscal year beginning July 1, 2014 and ending June 30, 2015, the following sums of money
412	are appropriated from resources not otherwise appropriated, or reduced from amounts
413	previously appropriated, out of the funds or accounts indicated. These sums of money are in
414	addition to any amounts previously appropriated for fiscal year 2015.
415	To Legislature - Senate
416	From General Fund, One-time \$10,000
417	Schedule of Programs:
418	Administration \$10,000
419	To Legislature - House of Representatives
420	From General Fund, One-time \$13,000
421	Schedule of Programs:
422	Administration \$13,000
423	To Legislature - Office of Legislative Research and General Counsel
424	From General Fund, One-time \$40,000
425	Schedule of Programs:
426	Administration \$40,000
427	Section 14. Effective date.
428	If approved by two-thirds of all the members elected to each house, this bill takes effect

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- 429 upon approval by the governor, or the day following the constitutional time limit of Utah
- 430 Constitution, Article VII, Section 8, without the governor's signature, or in the case of a veto,
- 431 the date of veto override.