# SENATE BILL NO. 24–COMMITTEE ON COMMERCE, LABOR AND ENERGY

# (ON BEHALF OF THE EMPLOYMENT SECURITY DIVISION)

### PREFILED DECEMBER 20, 2014

### Referred to Committee on Commerce, Labor and Energy

SUMMARY—Revises provisions governing unemployment compensation. (BDR 53-383)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to unemployment compensation; authorizing the Administrator of the Employment Security Division of Department of Employment, Training the and Rehabilitation to make certain information available to the Board of Regents of the University of Nevada and the Director of the Department; revising the manner in which a person who has received certain benefits or money may elect a base period; revising the period within which the Administrator may recover certain overpayments; expanding the circumstances under which a person may commit unemployment insurance fraud; providing a penalty; and providing other matters properly relating thereto

#### Legislative Counsel's Digest:

Existing law calls for the development and oversight of a statewide longitudinal data system to track the effectiveness of this State's K-12 and postsecondary public education in meeting this State's workforce needs. (NRS 400.040) As part of this system, the Board of Regents of the University of Nevada is required to submit a written report biennially to the Legislature, which must include information on various subjects including, without limitation, employment statistics of graduates of the Nevada System of Higher Education who have obtained employment within their fields of study and average starting salaries. (NRS 396.531) This information must be based on employment and wage information provided by the Department of Employment, Training and Rehabilitation. Furthermore, the Director of the Department is required to furnish that information to the Board of Regents.





12 (NRS 232.920) Existing law, however, makes employment information collected 13 by the Employment Security Division of the Department confidential and prohibits 14 the release of that information except for limited specified purposes, including the 15 enforcement of child support obligations or tax obligations, the collection of government debts, the determination of eligibility for public assistance and the 16 17 furtherance of a criminal investigation. (NRS 612.265)

18 Section 1 of this bill allows the Administrator of the Division, by cooperative 19 agreement, to make the required employment and wage information available to the Board of Regents and the Director of the Department in order to facilitate the required reporting of statistics to the Legislature.

20 21 22 23 24 25 26 27 28 29 31 32 33 45 36 37 38 9 Existing law provides that the amount of a person's unemployment benefit is based on the person's wages during a base period preceding the unemployment. (NRS 612.340) If a person who has received certain types of compensation relating to a disability or rehabilitative services is subsequently applying for unemployment benefits, existing law provides that the person may elect a base period preceding the disability, so long as such an election is made within 3 years after the initial period of disability began. (NRS 612.344) Section 2 of this bill amends this requirement so that the election of a base period may be made within 3 years after any period of disability begins.

Existing law authorizes the Administrator of the Division to recover any overpayment of benefits at any time up to 5 years after notice of the overpayment. (NRS 612.365) Section 3 of this bill extends this period to 10 years in cases involving fraud, misrepresentation or willful nondisclosure.

Existing law prohibits a person from knowingly making a false statement or representation or knowingly failing to disclose a material fact in order to obtain or increase any benefit or other payment under chapter 612 of NRS governing unemployment compensation. A person who violates such a prohibition commits unemployment insurance fraud and is subject to disgualification and repayment of 40 any benefits received by the person. If the person receives benefits in the amount of 41 \$650 or more the person is also subject to prosecution for a felony. (NRS 612.445) 42 **Section 4** of this bill expands the circumstances under which a person may commit 43 unemployment insurance fraud by providing that the person commits such fraud if 44 the person: (1) files a claim for or receives benefits; and (2) fails to disclose, at the 45 time he or she files the claim or receives the benefits, any compensation for certain 46 work-related disabilities or of any money for rehabilitative services received by the 47 person or for which a claim has been submitted.

#### THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** NRS 612.265 is hereby amended to read as follows: 612.265 1. Except as otherwise provided in this section and NRS 239.0115 and 612.642, information obtained from any 2 3 employing unit or person pursuant to the administration of this 4 chapter and any determination as to the benefit rights of any person 5 is confidential and may not be disclosed or be open to public 6 inspection in any manner which would reveal the person's or 7 8 employing unit's identity.

2. Any claimant or a legal representative of a claimant is 9 entitled to information from the records of the Division, to the 10 extent necessary for the proper presentation of the claimant's claim 11





in any proceeding pursuant to this chapter. A claimant or an 1 2 employing unit is not entitled to information from the records of the 3 Division for any other purpose.

4 3. The Administrator may, in accordance with a cooperative agreement among all participants in the statewide longitudinal 5 data system developed pursuant to NRS 400.040, make the 6 7 information obtained by the Division available to:

8 (a) The Board of Regents of the University of Nevada for the 9 purpose of complying with the provisions of subsection 4 of NRS 10 396.531; and

11 (b) The Director of the Department of Employment, Training and Rehabilitation for the purpose of complying with the 12 13 provisions of paragraph (d) of subsection 1 of NRS 232.920.

14 Subject to such restrictions as the Administrator may by 4. 15 regulation prescribe, the information obtained by the Division may 16 be made available to:

17 (a) Any agency of this or any other state or any federal agency 18 charged with the administration or enforcement of laws relating to 19 unemployment compensation, public assistance. workers' 20 compensation or labor and industrial relations, or the maintenance 21 of a system of public employment offices;

22 (b) Any state or local agency for the enforcement of child 23 support;

24 (c) The Internal Revenue Service of the Department of the 25 Treasury: 26

(d) The Department of Taxation; and

27 (e) The State Contractors' Board in the performance of its duties 28 to enforce the provisions of chapter 624 of NRS.

29 → Information obtained in connection with the administration of the 30 Division may be made available to persons or agencies for purposes 31 appropriate to the operation of a public employment service or a 32 public assistance program.

33 <del>[4.]</del> 5. Upon written request made by a public officer of a local government, the Administrator shall furnish from the records of the 34 35 Division the name, address and place of employment of any person listed in the records of employment of the Division. The request 36 37 must set forth the social security number of the person about whom the request is made and contain a statement signed by the proper 38 39 authority of the local government certifying that the request is made to allow the proper authority to enforce a law to recover a debt or 40 41 obligation owed to the local government. Except as otherwise provided in NRS 239.0115, the information obtained by the local 42 43 government is confidential and may not be used or disclosed for any 44 purpose other than the collection of a debt or obligation owed to that





local government. The Administrator may charge a reasonable fee
 for the cost of providing the requested information.

The Administrator may publish or otherwise provide 3 <del>[5.]</del> 6. information on the names of employers, their addresses, their type 4 5 or class of business or industry, and the approximate number of 6 employees employed by each such employer, if the information 7 released will assist unemployed persons to obtain employment or 8 will be generally useful in developing and diversifying the economic 9 interests of this State. Upon request by a state agency which is able 10 to demonstrate that its intended use of the information will benefit the residents of this State, the Administrator may, in addition to the 11 12 information listed in this subsection, disclose the number of 13 employees employed by each employer and the total wages paid by 14 each employer. The Administrator may charge a fee to cover the 15 actual costs of any administrative expenses relating to the disclosure 16 of this information to a state agency. The Administrator may require 17 the state agency to certify in writing that the agency will take all 18 actions necessary to maintain the confidentiality of the information 19 and prevent its unauthorized disclosure.

20 **[6.]** 7. Upon request therefor, the Administrator shall furnish to 21 any agency of the United States charged with the administration of 22 public works or assistance through public employment, and may 23 furnish to any state agency similarly charged, the name, address, 24 ordinary occupation and employment status of each recipient of 25 benefits and the recipient's rights to further benefits pursuant to this 26 chapter.

27 **7.** 8. To further a current criminal investigation, the chief 28 executive officer of any law enforcement agency of this State may 29 submit a written request to the Administrator that the Administrator 30 furnish, from the records of the Division, the name, address and place of employment of any person listed in the records of 31 employment of the Division. The request must set forth the social 32 33 security number of the person about whom the request is made and contain a statement signed by the chief executive officer certifying 34 35 that the request is made to further a criminal investigation currently 36 being conducted by the agency. Upon receipt of such a request, the 37 Administrator shall furnish the information requested. The 38 Administrator may charge a fee to cover the actual costs of any 39 related administrative expenses.

40 **[8.] 9.** In addition to the provisions of subsection **[5,] 6**, the 41 Administrator shall provide lists containing the names and addresses 42 of employers, and information regarding the wages paid by each 43 employer to the Department of Taxation, upon request, for use in 44 verifying returns for the taxes imposed pursuant to chapters 363A





1 and 363B of NRS. The Administrator may charge a fee to cover the 2 actual costs of any related administrative expenses.

[9.] 10. A private carrier that provides industrial insurance in 3 4 this State shall submit to the Administrator a list containing the 5 name of each person who received benefits pursuant to chapters 6 616A to 616D, inclusive, or chapter 617 of NRS during the 7 preceding month and request that the Administrator compare the 8 information so provided with the records of the Division regarding 9 persons claiming benefits pursuant to this chapter for the same period. The information submitted by the private carrier must be in a 10 form determined by the Administrator and must contain the social 11 12 security number of each such person. Upon receipt of the request, 13 the Administrator shall make such a comparison and, if it appears 14 from the information submitted that a person is simultaneously 15 claiming benefits under this chapter and under chapters 616A to 16 616D, inclusive, or chapter 617 of NRS, the Administrator shall 17 notify the Attorney General or any other appropriate law enforcement agency. The Administrator shall charge a fee to cover 18 19 the actual costs of any related administrative expenses.

[10.] 11. The Administrator may request the Comptroller of the Currency of the United States to cause an examination of the correctness of any return or report of any national banking association rendered pursuant to the provisions of this chapter, and may in connection with the request transmit any such report or return to the Comptroller of the Currency of the United States as provided in section 3305(c) of the Internal Revenue Code of 1954.

27 [11.] 12. If any employee or member of the Board of Review, 28 the Administrator or any employee of the Administrator, in violation 29 of the provisions of this section, discloses information obtained 30 from any employing unit or person in the administration of this 31 chapter, or if any person who has obtained a list of applicants for 32 work, or of claimants or recipients of benefits pursuant to this chapter uses or permits the use of the list for any political purpose, 33 34 he or she is guilty of a gross misdemeanor.

All letters, reports or communications of any kind, oral or written, from the employer or employee to each other or to the Division or any of its agents, representatives or employees are privileged and must not be the subject matter or basis for any lawsuit if the letter, report or communication is written, sent, delivered or prepared pursuant to the requirements of this chapter.

**Sec. 2.** NRS 612.344 is hereby amended to read as follows:

612.344 1. A person who has received:

43 (a) Benefits for a temporary total disability or a temporary
44 partial disability pursuant to chapters 616A to 616D, inclusive, or
45 617 of NRS;



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(b) Money for rehabilitative services pursuant to chapters 616A 1 2 to 616D, inclusive, or 617 of NRS; or 3

(c) Compensation pursuant to any similar federal law,

 $\rightarrow$  may elect a base period consisting of the first 4 of the last 5 4 completed calendar quarters immediately preceding the first day of 5 6 the calendar week in which the disability began.

7 An elected base period may be established only if the person 2. files a claim for benefits within 3 years after [the initial] any period 8 9 of disability begins and not later than the fourth calendar week of 10 unemployment after:

11 (a) The end of the period of temporary total disability or 12 temporary partial disability; or

13 (b) The date the person ceases to receive money for 14 rehabilitative services.

15 → whichever occurs later. If one calendar quarter of the described 16 base period has been used in a previous determination of the 17 person's entitlement to benefits, the elected base period must be the first 4 completed calendar quarters immediately preceding the first 18 day of the calendar week in which the disability began. 19

3. A person who has elected a base period pursuant to this 20 21 section and who had previously established a benefit year may 22 establish a new benefit year consisting of the 52 consecutive weeks 23 beginning with the first day of the first week with respect to which a valid claim is filed after the period of disability ends or payments 24 25 for rehabilitative services cease, whichever occurs later. The previously established benefit year terminates upon the beginning of 26 27 the new benefit year.

**Sec. 3.** NRS 612.365 is hereby amended to read as follows:

29 612.365 1. Any person who is overpaid any amount as 30 benefits under this chapter is liable for the amount overpaid unless:

31 (a) The overpayment was not due to fraud, misrepresentation or 32 willful nondisclosure on the part of the recipient; and

33 (b) The overpayment was received without fault on the part of 34 the recipient, and its recovery would be against equity and good 35 conscience, as determined by the Administrator.

36 2. The amount of the overpayment must be assessed to the 37 liable person, and the person must be notified of the basis of 38 the assessment. The notice must specify the amount for which the person is liable. In the absence of fraud, misrepresentation or willful 39 40 nondisclosure, notice of the assessment must be mailed or 41 personally served not later than 1 year after the close of the benefit 42 year in which the overpayment was made.

[At] Except as otherwise provided in subsection 4, at any 43 3. 44 time within 5 years after the notice of overpayment, the 45 Administrator may recover the amount of the overpayment by using



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the same methods of collection provided in NRS 612.625 to 1 2 612.645, inclusive, 612.685 and 612.686 for the collection of past due contributions or by deducting the amount of the overpayment 3 from any benefits payable to the liable person under this chapter. 4

5 4. If the overpayment is due to fraud, misrepresentation or willful nondisclosure, the Administrator may, within 10 years after 6 7 the notice of overpayment, recover any amounts due in accordance 8 with the provisions of NRS 612.7102 to 612.7116, inclusive.

9 [4.] 5. The Administrator may waive recovery or adjustment 10 of all or part of the amount of any such overpayment which the Administrator finds to be uncollectible or the recovery or adjustment 11 12 which the Administrator finds to be administratively of 13 impracticable.

14 [5.] 6. To the extent allowed pursuant to federal law, the 15 Administrator may assess any administrative fee prescribed by an applicable agency of the United States regarding the recovery of 16 17 such overpayments.

[6.] 7. Any person against whom liability is determined under 18 this section may appeal therefrom within 11 days after the date the 19 20 notice provided for in this section was mailed to, or served upon, the 21 person. An appeal must be made and conducted in the manner 22 provided in this chapter for the appeals from determinations of benefit status. The 11-day period provided for in this subsection 23 24 may be extended for good cause shown. 25

**Sec. 4.** NRS 612.445 is hereby amended to read as follows:

612.445 1. A person shall not make a false statement or 26 27 representation, knowing it to be false, or knowingly fail to disclose a 28 material fact in order to obtain or increase any benefit or other payment under this chapter, including, without limitation, by 29 30 [failing]:

(a) *Failing* to properly report earnings [or by filing];

32 (b) Filing a claim for benefits using the social security number, 33 name or other personal identifying information of another person [-] 34 ; or

35 (c) Filing a claim for or receiving benefits and failing to disclose, at the time he or she files the claim or receives the 36 benefits, any compensation for a temporary total disability or a 37 temporary partial disability or money for rehabilitative services 38 pursuant to chapters 616A to 616D, inclusive, or 617 of NRS 39 40 received by the person or for which a claim has been submitted 41 pursuant to those chapters.

A person who violates the provisions of this subsection commits 42 43 unemployment insurance fraud.

44 2. When the Administrator finds that a person has committed 45 unemployment insurance fraud pursuant to subsection 1, the person



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shall repay to the Administrator for deposit in the Fund a sum equal 1 2 to all of the benefits received by or paid to the person for each week with respect to which the false statement or representation was made 3 4 or to which the person failed to disclose a material fact in addition to 5 any interest, penalties and costs related to that sum. Except as otherwise provided in subsection 3 of NRS 612.480, the 6 Administrator may make an initial determination finding that a 7 8 person has committed unemployment insurance fraud pursuant to 9 subsection 1 at any time within 4 years after the first day of the benefit year in which the person committed the unemployment 10 11 insurance fraud.

12 3. Except as otherwise provided in this subsection and 13 subsection 8, the person is disqualified from receiving 14 unemployment compensation benefits under this chapter:

15 (a) For a period beginning with the week in which the 16 Administrator issues a finding that the person has committed 17 unemployment insurance fraud pursuant to subsection 1 and ending 18 not more than 52 consecutive weeks after the week in which it is 19 determined that a claim was filed in violation of subsection 1; or

20 (b) Until the sum described in subsection 2, in addition to any 21 interest, penalties or costs related to that sum, is repaid to the 22 Administrator,

23  $\rightarrow$  whichever is longer. The Administrator shall fix the period of 24 disqualification according to the circumstances in each case.

4. It is a violation of subsection 1 for a person to file a claim,
or to cause or allow a claim to be filed on his or her behalf, if:

(a) The person is incarcerated in the state prison or any county
or city jail or detention facility or other correctional facility in this
State; and

30 (b) The claim does not expressly disclose his or her 31 incarceration.

5. A person who obtains benefits of \$650 or more in violation of subsection 1 shall be punished in the same manner as theft pursuant to subsection 3 or 4 of NRS 205.0835.

6. In addition to the repayment of benefits required pursuant tosubsection 2, the Administrator:

(a) Shall impose a penalty equal to 15 percent of the total
amount of benefits received by the person in violation of subsection
1. Money recovered by the Administrator pursuant to this paragraph
must be deposited in the Unemployment Trust Fund in accordance
with the provisions of NRS 612.590.

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(b) May impose a penalty equal to not more than:

43 (1) If the amount of such benefits is greater than \$25 but not44 greater than \$1,000, 5 percent;





1 (2) If the amount of such benefits is greater than \$1,000 but 2 not greater than \$2,500, 10 percent; or

3 (3) If the amount of such benefits is greater than \$2,500, 35 4 percent,

5  $\rightarrow$  of the total amount of benefits received by the person in violation 6 of subsection 1 or any other provision of this chapter. Money 7 recovered by the Administrator pursuant to this paragraph must be 8 deposited in the Employment Security Fund in accordance with the 9 provisions of NRS 612.615.

10 7. Except as otherwise provided in subsection 8, a person may 11 not pay benefits as required pursuant to subsection 2 by using 12 benefits which would otherwise be due and payable to the person if 13 he or she was not disqualified.

14 The Administrator may waive the period of disqualification 8. 15 prescribed in subsection 3 for good cause shown or if the person 16 adheres to a repayment schedule authorized by the Administrator 17 that is designed to fully repay benefits received from an improper 18 claim, in addition to any related interest, penalties and costs, within period 19 18 months. If the Administrator waives the of 20 disgualification pursuant to this subsection, the person may repay 21 benefits as required pursuant to subsection 2 by using any benefits 22 which are due and payable to the person, except that benefits which 23 are due and payable to the person may not be used to repay any 24 related interest, penalties and costs.

9. The Administrator may recover any money required to be
paid pursuant to this section in accordance with the provisions of
NRS 612.365 and may collect interest on any such money in
accordance with the provisions of NRS 612.620.

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