LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 490

Introduced by Watermeier, 1; Craighead, 6.

Read first time January 20, 2015

Committee:

- 1 A BILL FOR AN ACT relating to medical care; to adopt the Provider Orders
- for Life-Sustaining Treatment Act.
- 3 Be it enacted by the people of the State of Nebraska,

1 Section 1. This act shall be known and may be cited as the Provider

- 2 Orders for Life-Sustaining Treatment Act.
- 3 Sec. 2. For purposes of the Provider Orders for Life-Sustaining
- 4 Treatment Act:
- 5 (1) Department means the Department of Health and Human Services;
- 6 and
- 7 (2) Medical provider means a person licensed under the Uniform
- 8 <u>Credentialing Act to independently provide and order medical care and</u>
- 9 <u>treatment</u>.
- 10 Sec. 3. (1) The Legislature finds that:
- 11 (a) Health care planning is a process rather than a single decision
- 12 <u>that helps an individual to consider the kind of care he or she wants</u>
- 13 <u>over the course of his or her lifetime;</u>
- 14 (b) It is important for individuals to make health care decisions
- 15 prior to a medical crisis; and
- 16 (c) Health care decisions may be made using a tool such as the
- 17 provider orders for life-sustaining treatment form which documents the
- 18 <u>wishes of an individual in a physician order and is intended for</u>
- 19 <u>individuals with advanced illness or frailty.</u>
- 20 (2) It is the intent of the Legislature that nothing in the Provider
- 21 Orders for Life-Sustaining Treatment Act be construed to require an
- 22 individual to complete a provider orders for life-sustaining treatment
- 23 form.
- 24 Sec. 4. (1) The department shall adopt and promulgate rules and
- 25 regulations establishing a standardized format for a provider orders for
- 26 life-sustaining treatment form as provided in section 5 of this act. The
- 27 <u>department shall adhere to the directions, sequence, and wording in</u>
- 28 section 5 of this act. The department shall, in consultation with health
- 29 care provider advocacy organizations, adopt and promulgate rules and
- 30 regulations to develop standards for training health care professionals
- 31 and education for the public on the use of the form.

- 1 (2) A provider orders for life-sustaining treatment form shall be
- 2 executed, implemented, reviewed, and revoked in accordance with the
- 3 instructions on the form.
- 4 Sec. 5. (1) The standardized provider orders for life-sustaining
- 5 treatment form shall adhere to the requirements of this section regarding
- 6 directions, sequence, and wording.
- 7 (2) Across the top of the first page of the form, the following
- 8 language shall appear in all capital, italicized, boldface, underscored
- 9 letters against a contrasting color background: "SEND FORM WITH PATIENT/
- 10 RESIDENT WHENEVER TRANSFERRED OR DISCHARGED".
- 11 (3)(a) Underneath the language required under subsection (2) of this
- 12 section, there shall be an introductory section divided into two blocks,
- 13 with the left block twice as wide as the right block. Underneath the
- 14 <u>introductory block shall be sections as provided in subsections (4)</u>
- 15 through (8) of this section separated by boldface lines.
- 16 (b) Across the top of the left block, the following boldface,
- 17 underscored language shall appear: "Nebraska Provider Orders for Life-
- 18 <u>Sustaining Treatment". Under this heading the following unindented</u>
- 19 paragraph shall appear: "This order set is for medical interventions that
- 20 are typically administered in "End of Life" situations based on the
- 21 patient's current medical condition and wishes. In an emergency
- 22 situation, follow these orders and then contact the medical provider. Any
- 23 section not completed implies full treatment for the section. Everyone
- 24 shall be treated with dignity and respect. Photocopies or facsimile
- 25 copies of this form are legal and valid." Under this paragraph shall be a
- 26 line of separation under which shall be the following phrase: "Medical
- 27 Condition and Goals for Care:" in boldface type with space for completion
- 28 by user. Under the space shall be a line of separation under which there
- 29 shall be the following sentence in boldface type: "Initials of patient/
- 30 <u>substitute decisionmaker required on applicable lines.".</u>
- 31 (c) In the right block shall be space followed by a blank line under

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1 which shall be the following language: "Last Name, First Name, Middle

- 2 <u>Initial". Under that line shall be the following lines:</u>
- 3 <u>Date of Birth:</u>
- 4 <u>Last 4 digits of SSN:</u>
- 5 <u>Gender: M F</u>
- 6 Effective Date:
- 7 Following those lines shall be space followed by a blank line under
- 8 <u>which shall be the following language: "Name of Medical Provider.".</u>
- 9 (4)(a) Underneath the introductory section, section A of the form
- 10 shall be in two blocks.
- 11 <u>(b) The left block shall be one-half inch wide and shall indicate</u>
- 12 "Section" with a capitalized, boldface, centered letter A underneath.
- 13 (c) The right block shall have three lines, with the first line in
- 14 <u>boldface type. The top line shall read as follows: "RESUSCITATION:</u>
- 15 Patient/resident has no pulse and/or is not breathing." There shall be
- 16 underscoring under "or". The second line shall read as follows: "....
- 17 Attempt Resuscitation (CPR) Allow Natural Death (Do not Attempt
- 18 Resuscitation)" The third line shall read as follows: "When not in
- 19 <u>cardiopulmonary arrest, follow orders in Sections B, C and D.".</u>
- 20 (5)(a) Underneath the material required in subsection (4) of this
- 21 <u>section</u>, <u>section</u> B of the form shall be in two blocks.
- 22 (b) The left block shall be one-half inch wide and shall indicate
- 23 "Section" with a capitalized, boldface, centered letter B underneath.
- 24 (c)(i) The right block shall have a first line in boldface type. The
- 25 first two words shall be underscored. The first line shall read as
- 26 follows: "MEDICAL INTERVENTIONS: Patient/resident has pulse and is
- 27 breathing." Following the first line, there shall be three choices
- 28 <u>presented by a one-fourth inch line where a check or other mark may be</u>
- 29 made to indicate selection of that choice.
- 30 (ii) After the first line to indicate a selection shall be the words
- 31 "Full Treatment.", in boldface type, with the following language after

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- 1 <u>such words and indented underneath: "Includes the use of endotracheal</u>
- 2 intubation, mechanical ventilation, or defibrillation or cardioversion as
- 3 indicated, and all treatment listed under "Limited Interventions" and
- 4 "Comfort Measures". The goal is to extend life by all medically effective
- 5 means.".
- 6 (iii) After the second line to indicate a selection shall be the
- 7 words "Limited Additional Interventions.", in boldface type, with the
- 8 following language after such words and indented underneath: "Includes
- 9 all comfort measures as listed below, including transfer to hospital,
- 10 cardiac monitoring if indicated and any interventions checked in Section
- 11 <u>C or D. No endotracheal intubation, mechanical ventilation,</u>
- 12 <u>defibrillation or cardioversion, or long-term life support measures will</u>
- 13 be given. The goal is to extend life by basic medical interventions.".
- 14 (iv) After the third line to indicate a selection shall be the words
- 15 "Comfort Measures Only.", in boldface type, with the following language
- 16 after such words and indented underneath: "The patient/resident is
- 17 treated with dignity and respect and is kept clean, warm and dry.
- 18 Reasonable measures are made to offer food and fluids by mouth, and
- 19 attention is paid to hygiene. Medication, positioning, wound care and
- 20 other measures are used to relieve pain and suffering. Oxygen, suction
- 21 and manual treatment of airway obstruction may be used as needed for
- 22 comfort. These measures are to be used where the patient/resident
- 23 lives.".
- 24 (v) Indented and flush with the material required under subdivision
- 25 (iv) of this subdivision shall be the boldface word "Hospitalization".
- 26 Under this word shall be two lines as follows:
- 27 Hospitalize if comfort measures fail.
- 28 Do not hospitalize if comfort measures fail.
- 29 <u>(6)(a) Underneath the material required in subsection (5) of this</u>
- 30 <u>section</u>, <u>section</u> C of the form shall be in two blocks.
- 31 (b) The left block shall be one-half inch wide and shall indicate

- 1 "Section" with a capitalized, boldface, centered letter C underneath.
- 2 (c) The right block shall have a first line in all capital,
- 3 boldface, underscored letters which shall read as follows: "ARTIFICALLY
- 4 ADMINISTERED FLUIDS, AND NUTRITION BY FEEDING TUBE, OR NUTRITION BY IV
- 5 <u>(TPN):". The next line shall be in boldface type and read as follows:</u>
- 6 <u>"Always offer liquids and food by mouth if physically possible". Under</u>
- 7 this line shall be two columns with the following in the first column:
- 8 Long-Term Tube Feeding
- 9 Defined trial period of feeding tube
- 10 No Tube Feeding
- The second column shall have the following:
- 12 Defined trial period of IV fluids or TPN
- 13 No IV fluids or TPN
- 14 (7)(a) Underneath the material required in subsection (6) of this
- 15 <u>section</u>, <u>section</u> D of the form shall be in two blocks.
- 16 <u>(b) The left block shall be one-half inch wide and shall indicate</u>
- 17 "Section" with a capitalized, boldface, centered letter D underneath.
- 18 (c) The right block shall have a first line in boldface type, with
- 19 the following language underscored: "Additional Orders and/or
- 20 Interventions:". The underscored language shall be followed by: "(e.g.
- 21 <u>dialysis</u>, blood products, antibiotics)". Underneath the first line shall
- 22 be space for completion by user.
- 23 (8)(a) Underneath the material required in subsection (7) of this
- 24 section, section E of the form shall be in three blocks.
- 25 (b) The left block shall be one-half inch wide and shall indicate
- 26 "Section" with a capitalized, boldface, centered letter E underneath.
- 27 <u>(c) The middle block shall be one inch wide with the following</u>
- 28 language:
- 29 <u>Discussed with:</u>
- 30 <u>.... Patient</u>
- 31 <u>.... Parent of</u>

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- 1 Minor
- 2 <u>.... Power of</u>
- 3 <u>Attorney</u>
- 4 Court-
- 5 <u>Appointed</u>
- 6 Guardian
- 7 <u>.... Spouse</u>
- 8 <u>.... Other:</u>
- 9 ______
- <u>.....</u>
- 11 (d) The right block shall have the following language across the
- 12 top: ".... I agree to have my Power of Attorney/Guardian make changes in
- 13 <u>this document in accordance to my advance directives and preferences</u>
- 14 after consultation with a medical provider." Underneath this statement
- 15 shall be an unindented paragraph, with the first word in boldface type,
- 16 as follows: "Signatures: The signatures below verify that these orders
- 17 <u>are consistent with the patient's medical condition, known preferences</u>
- 18 <u>and best understood information. If signed by a Guardian or an individual</u>
- 19 <u>designated pursuant to a Power of Attorney for Health Care, the patient</u>
- 20 must be decisionally incapable and in accordance with the person's
- 21 advance directive." Underneath this paragraph shall be lines and space
- 22 for signatures in two columns. The first column shall contain a line for
- 23 a signature with the following language underneath: "Patient/Guardian/
- 24 POA" and a second line for a signature with the following language
- 25 underneath: "Witness". The second column shall contain a line for a
- 26 signature with the following language underneath: "Signature of Person
- 27 Preparing Form/Witness", a second line for a printed name and date with
- 28 the following language underneath: "Preparer Name (print) Date", and a
- 29 <u>third line for a signature with the following language underneath:</u>
- 30 <u>"Provider Signature".</u>
- 31 (9) Across the top of the second page of the form, the following

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1 language shall appear in all capital, italicized, boldface, underscored

- 2 <u>letters against a contrasting color background: "SEND FORM WITH PATIENT/</u>
- 3 RESIDENT WHENEVER TRANSFERRED OR DISCHARGED".
- 4 (10)(a) Underneath the language required under subsection (9) of
- 5 this section, there shall be an introductory section divided into two
- 6 blocks, with the left block twice as wide as the right block.
- 7 (b) Across the top of the left block, the following boldface
- 8 language shall appear: "Nebraska Provider Orders for Life-Sustaining
- 9 Treatment". Under this heading the following unindented paragraph shall
- 10 appear: "The POLST form is always voluntary and is intended for
- 11 <u>individuals with advanced illness or frailty. This document goes into</u>
- 12 <u>effect when the individual is facing "End of Life" situations and is not</u>
- 13 <u>able to communicate their medical treatment preference.".</u>
- 14 (c) In the right block shall be space followed by a blank line under
- 15 which shall be the following language: "Last Name, First Name, Middle
- 16 Initial". Under that line shall be the following lines:
- 17 <u>Date of Birth:</u>
- 18 <u>Last 4 digits of SSN:</u>
- 19 (11)(a) Underneath the material required in subsection (10) of this
- 20 <u>section shall be a block for directions.</u>
- 21 (b) The first line shall be centered and shall read as follows:
- 22 "Directions for Completing POLST Form". Underneath this heading shall be
- 23 two bullet points. The first bullet point shall be followed by the
- 24 <u>following language: "The POLST form must be completed by a health care</u>
- 25 provider based on the patient's preferences and medical condition after
- 26 determining that the patient/substitute decisionmaker fully understands
- 27 the burdens and benefits of the medical treatments." The second bullet
- 28 point shall be followed by the following language: "The POLST form must
- 29 be signed by a medical provider and patient or their Power of Attorney/
- 30 <u>Guardian to be valid.</u>
- 31 (c)(i) Underneath the material required in subdivision (b) of this

- 1 subsection, the next line shall be centered and read as follows: "Using
- 2 the POLST Form". Underneath this heading shall be five bullet points.
- 3 (ii) The first bullet point shall be followed by the following
- 4 language: "Any incomplete section of POLST implies full treatment for the
- 5 section.".
- 6 (iii) The second bullet point shall be followed by the following
- 7 language: "The POLST is valid in all care settings, including hospitals,
- 8 in the State of Nebraska.".
- 9 (iv) The third bullet point shall be followed by the following
- 10 language: "The POLST is a set of medical orders when signed by the
- 11 <u>medical provider. The most recent POLST replaces all previous orders.".</u>
- 12 <u>(v) The fourth bullet point shall be followed by the following</u>
- 13 language: "POLST does not replace a need for an Advance Directive. An
- 14 Advance Directive is encouraged for all competent adults regardless of
- 15 their health status. An Advance Directive allows a person to document in
- 16 detail his/her future health care instructions and/or names an individual
- 17 to act on their behalf if they become incapable. When available, all
- 18 Advance Directive documents should be reviewed to ensure consistency, and
- 19 the forms updated appropriately to resolve any conflicts.".
- 20 <u>(vi) The fifth bullet point shall be followed by the following</u>
- 21 language: "Oral fluids and nutrition must always be offered if medically
- 22 <u>feasible.".</u>
- 23 (d)(i) Underneath the material required in subdivision (c) of this
- 24 subsection, the next line shall be centered and read as follows:
- 25 "Reviewing the POLST Form". Underneath this heading shall be the
- 26 following language: "This POLST form should be reviewed periodically
- 27 whenever:". This shall be followed by three numbered statements.
- 28 (ii) The first numbered statement shall read as follows: "1. The
- 29 person is transferred from one care setting or level to another;".
- 30 (iii) The second numbered statement shall read as follows: "2. There
- 31 is a substantial change in the person's health status; or".

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1 (iv) The third numbered statement shall read as follows: "3. The

- 2 <u>person's treatment preference changes.".</u>
- 3 (e) Underneath the material required in subdivision (d) of this
- 4 subsection, the following statements shall be centered in boldface type:
- 5 <u>"To VOID this form, draw a line through "Provider Orders" (Sections A</u>
- 6 <u>through D on page 1) and write "VOID" in large letters. Any changes</u>
- 7 require a new POLST form. Attached VOIDED form to new one.".
- 8 (12)(a) Underneath the direction block required in subsection (11)
- 9 of this section shall be a block for review of the form. The top line of
- 10 the block shall be in boldface type and read as follows: "Review of this
- 11 Form".
- 12 <u>(b) Underneath the top line shall be a table with six columns and</u>
- 13 <u>four rows. The top row shall contain headings as follows:</u>
- 14 <u>(i) Date;</u>
- 15 (ii) Reason for Review;
- 16 (iii) Patient or SDM Initials;
- 17 <u>(iv) Reviewer;</u>
- 18 (v) Location of Review; and
- 19 (vi) Outcome of Review.
- 20 <u>(c) The first five columns of the remaining three rows shall be</u>
- 21 blank. The sixth column of each of the remaining three rows shall contain
- 22 three boxes in vertical alignment within the column. Following the first
- 23 box shall be the words "No change". Following the second box shall be the
- 24 words "FORM VOIDED, new form completed". Following the third box shall be
- 25 the words "FORM VOIDED, no new form" and the word "no" shall be boldface
- 26 and italicized.
- 27 Sec. 6. No liability shall arise on the part of a medical provider
- 28 based on an act or omission related to signing or refusing or failing to
- 29 <u>sign a provider orders for life-sustaining treatment form as provided in</u>
- 30 <u>the Provider Orders for Life-Sustaining Treatment Act.</u>