LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 369

Introduced by Lathrop, 12.
Read first time January 18, 2013
Committee:

A BILL

1	FOR	AN	ACT	relating	g to	probation	and	parole	e; to	amend	secti	.ons
2				29-2257	and	29-2262.06	, Re	issue	Revise	ed Sta	tutes	of
3				Nebraska	, and	sections	29-22!	52, 29-	2255,	29-226	2.07,	and
4				83-1,102	, Rev	ised Statu	tes C	Cumulati	ive Su	ıpplemer	nt, 20	12;
5				to provi	de du	ties for th	ne pro	bation	admin	istrato	r and	the
6				Parole	Admin	nistrator;	to	harmon	ize	provisi	ons;	to
7				eliminate	e obs	olete provi	sions	; and t	o repe	eal the	origi	.nal
8				sections								

1 Section 1. Section 29-2252, Revised Statutes Cumulative

- 2 Supplement, 2012, is amended to read:
- 3 29-2252 The administrator shall:
- 4 (1) Supervise and administer the office;
- 5 (2) Establish and maintain policies, standards, and
- 6 procedures for the system, with the concurrence of the Supreme Court;
- 7 (3) Prescribe and furnish such forms for records and
- 8 reports for the system as shall be deemed necessary for uniformity,
- 9 efficiency, and statistical accuracy;
- 10 (4) Establish minimum qualifications for employment as a
- 11 probation officer in this state and establish and maintain such
- 12 additional qualifications as he or she deems appropriate for
- 13 appointment to the system. Qualifications for probation officers
- 14 shall be established in accordance with subsection (4) of section
- 15 29-2253. An ex-offender released from a penal complex or a county
- 16 jail may be appointed to a position of deputy probation or parole
- 17 officer. Such ex-offender shall maintain a record free of arrests,
- 18 except for minor traffic violations, for one year immediately
- 19 preceding his or her appointment;
- 20 (5) Establish and maintain advanced periodic inservice
- 21 training requirements for the system;
- 22 (6) Cooperate with all agencies, public or private, which
- 23 are concerned with treatment or welfare of persons on probation;
- 24 (7) Organize and conduct training programs for probation
- 25 officers;

1 (8) Collect, develop, and maintain statistical

- 2 information concerning probationers, probation practices, and the
- 3 operation of the system;
- 4 (9) Interpret the probation program to the public with a
- 5 view toward developing a broad base of public support;
- 6 (10) Conduct research for the purpose of evaluating and
- 7 improving the effectiveness of the system;
- 8 (11) Adopt and promulgate such rules and regulations as
- 9 may be necessary or proper for the operation of the office or system;
- 10 (12) Transmit a report during each even-numbered year to
- 11 the Supreme Court on the operation of the office for the preceding
- 12 two calendar years which shall include a historical analysis of
- 13 probation officer workload, including participation in non-probation-
- 14 based programs and services. The report shall be transmitted by the
- 15 Supreme Court to the Governor and the Clerk of the Legislature. The
- 16 report submitted to the Clerk of the Legislature shall be submitted
- 17 electronically;
- 18 (13) Administer the payment by the state of all salaries,
- 19 travel, and actual and necessary expenses incident to the conduct and
- 20 maintenance of the office;
- 21 (14) Use the funds provided under section 29-2262.07 to
- 22 augment operational or personnel costs associated with the
- 23 development, implementation, and evaluation of enhanced probation-
- 24 based programs and non-probation-based programs and services in which
- 25 probation personnel or probation resources are utilized pursuant to

an interlocal agreement authorized by subdivision (16) (17) of this 1 2 section and to purchase services to provide such programs aimed at 3 enhancing adult probationer or non-probation-based program 4 participant supervision in the community and treatment needs of 5 probationers and non-probation-based program participants. Enhanced 6 probation-based programs include, but are not limited to, specialized 7 units of supervision, related equipment purchases and training, and 8 programs that address a probationer's vocational, educational, mental 9 health, behavioral health, or substance abuse treatment needs; Ensure that all expenditures under section 10 (15)29-2262.07 for services that address a probationer's mental health, 11 12 behavioral health, or substance abuse treatment needs be for services 13 provided by service providers that are licensed pursuant to the 14 <u>Uniform Credentialing Act and audited by the Division of Behavioral</u> 15 Health of the Department of Health and Human Services or by a regional behavioral health authority, accredited by a national 16 accrediting entity with respect to the services being provided, and 17 have provided an annual independent financial audit to the 18 19 administrator; 20 (16) Ensure that any risk or needs assessment instrument 21 utilized by the system be periodically validated; 22 (16) Have the authority to enter into interlocal agreements in which probation resources or probation personnel may be 23 utilized in conjunction with or as part of non-probation-based 24

programs and services. Any such interlocal agreement shall comply

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- 1 with section 29-2255;
- (17) Collaborate with the Community Corrections
- 3 Division of the Nebraska Commission on Law Enforcement and Criminal
- 4 Justice and the Office of Parole Administration to develop rules
- 5 governing the participation of parolees in community corrections
- 6 programs operated by the Office of Probation Administration; and
- 7 (18) (19) Exercise all powers and perform all duties
- 8 necessary and proper to carry out his or her responsibilities.
- 9 Each member of the Legislature shall receive an
- 10 electronic copy of the report required by subdivision (12) of this
- 11 section by making a request for it to the administrator.
- Sec. 2. Section 29-2255, Revised Statutes Cumulative
- 13 Supplement, 2012, is amended to read:
- 14 29-2255 Any interlocal agreement authorized by
- 15 subdivision $\frac{(16)}{(17)}$ of section 29-2252 shall require the political
- 16 subdivision party to the agreement to provide sufficient resources to
- 17 cover all costs associated with the participation of probation
- 18 personnel or use of probation resources other than costs covered by
- 19 funds provided pursuant to section 29-2262.07 or substance abuse
- 20 treatment costs covered by funds appropriated for such purpose.
- 21 Sec. 3. Section 29-2257, Reissue Revised Statutes of
- 22 Nebraska, is amended to read:
- 23 29-2257 The Nebraska Probation System is established
- 24 which shall consist of the probation administrator, chief probation
- 25 officers, probation officers, and support staff. The system shall be

1 responsible for juvenile intake services, for presentence and other

- 2 probation investigations, for the direct supervision of persons
- 3 placed on probation, and for non-probation-based programs and
- 4 services authorized by an interlocal agreement pursuant to
- 5 subdivision $\frac{(16)}{(17)}$ of section 29-2252. The system shall be
- 6 sufficient in size to assure that no probation officer carries a
- 7 caseload larger than is compatible with adequate probation
- 8 investigation or supervision. Probation officers shall be compensated
- 9 with salaries substantially equal to other state employees who have
- 10 similar responsibilities.
- 11 This provision for salary equalization shall apply only
- 12 to probation officers and support staff and shall not apply to chief
- 13 probation officers, the probation administrator, the chief deputy
- 14 administrator, the deputy probation administrator, or any other
- 15 similarly established management positions.
- 16 Sec. 4. Section 29-2262.06, Reissue Revised Statutes of
- 17 Nebraska, is amended to read:
- 18 29-2262.06 (1) Except as otherwise provided in this
- 19 section, whenever a district court or county court sentences an adult
- 20 offender to probation, the court shall require the probationer to pay
- 21 a one-time administrative enrollment fee and thereafter a monthly
- 22 probation programming fee.
- 23 (2) Participants in non-probation-based programs or
- 24 services in which probation personnel or probation resources are
- 25 utilized pursuant to an interlocal agreement authorized by

subdivision $\frac{(16)}{(17)}$ of section 29-2252 and in which all or a 1 2 portion of the costs of such probation personnel or such probation 3 resources are covered by funds provided pursuant to section 29-2262.07 shall pay the one-time administrative enrollment fee 4 5 described in subdivision (3)(a) of this section and the monthly probation programming fee described in subdivision (3)(c) of this 6 7 section. In addition, the provisions of subsections (4), (7), and 8 (10) of this section applicable to probationers apply to participants 9 in non-probation-based programs or services. Any participant in a 10 non-probation-based program or service who defaults on the payment of any such fees may, at the discretion of the court, be subject to 11 12 removal from such non-probation-based program or service. This 13 subdivision does not preclude a court or other governmental entity 14 from charging additional local fees for participation in such non-15 probation-based programs and services or other similar non-probationbased programs and services. 16

- 17 (3) The court shall establish the administrative 18 enrollment fee and monthly probation programming fees as follows:
- 19 (a) Adult probationers placed on either probation or
 20 intensive supervision probation and participants in non-probation21 based programs or services shall pay a one-time administrative
 22 enrollment fee of thirty dollars. The fee shall be paid in a lump sum
 23 upon the beginning of probation supervision or participation in a
 24 non-probation-based program or service;
- 25 (b) Adult probationers placed on probation shall pay a

1 monthly probation programming fee of twenty-five dollars, not later

- 2 than the tenth day of each month, for the duration of probation; and
- 3 (c) Adult probationers placed on intensive supervision
- 4 probation and participants in non-probation-based programs or
- 5 services shall pay a monthly probation programming fee of thirty-five
- 6 dollars, not later than the tenth day of each month, for the duration
- 7 of probation or participation in a non-probation-based program or
- 8 service.
- 9 (4) The court shall waive payment of the monthly
- 10 probation programming fees in whole or in part if after a hearing a
- 11 determination is made that such payment would constitute an undue
- 12 hardship on the offender due to limited income, employment or school
- 13 status, or physical or mental handicap. Such waiver shall be in
- 14 effect only during the period of time that the probationer or
- 15 participant in a non-probation-based program or service is unable to
- 16 pay his or her monthly probation programming fee.
- 17 (5) If a probationer defaults in the payment of monthly
- 18 probation programming fees or any installment thereof, the court may
- 19 revoke his or her probation for nonpayment, except that probation
- 20 shall not be revoked nor shall the offender be imprisoned for such
- 21 nonpayment if the probationer is financially unable to make the
- 22 payment, if he or she so states to the court in writing under oath,
- 23 and if the court so finds after a hearing.
- 24 (6) If the court determines that the default in payment
- 25 described in subsection (5) of this section was not attributable to a

1 deliberate refusal to obey the order of the court or to failure on

- 2 the probationer's part to make a good faith effort to obtain the
- 3 funds required for payment, the court may enter an order allowing the
- 4 probationer additional time for payment, reducing the amount of each
- 5 installment, or revoking the fees or the unpaid portion in whole or
- 6 in part.
- 7 (7) No probationer or participant in a non-probation-
- 8 based program or service shall be required to pay more than one
- 9 monthly probation programming fee per month. This subsection does not
- 10 preclude local fees as provided in subsection (2) of this section.
- 11 (8) The imposition of monthly probation programming fees
- 12 in this section shall be considered separate and apart from the fees
- 13 described in subdivisions (2)(m) and (o) of section 29-2262.
- 14 (9) Any adult probationer received for supervision
- 15 pursuant to section 29-2637 or the Interstate Compact for Adult
- 16 Offender Supervision shall be assessed both a one-time administrative
- 17 enrollment fee and monthly probation programming fees during the
- 18 period of time the probationer is actively supervised by Nebraska
- 19 probation authorities.
- 20 (10) The probationer or participant in a non-probation-
- 21 based program or service shall pay the fees described in this section
- 22 to the clerk of the court. The clerk of the court shall remit all
- 23 fees so collected to the State Treasurer for credit to the Probation
- 24 Program Cash Fund.
- 25 Sec. 5. Section 29-2262.07, Revised Statutes Cumulative

- 1 Supplement, 2012, is amended to read:
- 2 29-2262.07 The Probation Program Cash Fund is created.
- 3 All funds collected pursuant to section 29-2262.06 shall be remitted
- 4 to the State Treasurer for credit to the fund. Except as otherwise
- 5 directed by the Supreme Court during the period from November 21,
- 6 2009, until June 30, 2013, the fund shall be utilized by the
- 7 administrator for the purposes stated in subdivisions (14) and (17)
- 8 (18) of section 29-2252., except that the State Treasurer shall, on
- 9 or before June 30, 2011, on such date as directed by the budget
- 10 administrator of the budget division of the Department of
- 11 Administrative Services, transfer the amount set forth in Laws 2009,
- 12 LB1, One Hundred First Legislature, First Special Session. Any money
- 13 in the fund available for investment shall be invested by the state
- 14 investment officer pursuant to the Nebraska Capital Expansion Act and
- 15 the Nebraska State Funds Investment Act.
- On July 15, 2010, the State Treasurer shall transfer
- 17 three hundred fifty thousand dollars from the Probation Program Cash
- 18 Fund to the Violence Prevention Cash Fund. The Office of Violence
- 19 Prevention shall distribute such funds as soon as practicable after
- 20 July 15, 2010, to organizations or governmental entities that have
- 21 submitted violence prevention plans and that best meet the intent of
- 22 reducing street and gang violence and reducing homicides and injuries
- 23 caused by firearms.
- Sec. 6. Section 83-1,102, Revised Statutes Cumulative
- 25 Supplement, 2012, is amended to read:

- 1 83-1,102 The Parole Administrator shall:
- 2 (1) Supervise and administer the Office of Parole
- 3 Administration;
- 4 (2) Establish and maintain policies, standards, and
- 5 procedures for the field parole service and the community supervision
- of sex offenders pursuant to section 83-174.03;
- 7 (3) Divide the state into parole districts and appoint
- 8 district parole officers, deputy parole officers, if required, and
- 9 such other employees as may be required to carry out adequate parole
- 10 supervision of all parolees, adequate probation supervision of
- 11 probationers as ordered by district judges, prescribe their powers
- 12 and duties, and obtain office quarters for staff in each district as
- may be necessary;
- 14 (4) Cooperate with the Board of Parole, the courts, the
- 15 Community Corrections Division of the Nebraska Commission on Law
- 16 Enforcement and Criminal Justice, and all other agencies, public and
- 17 private, which are concerned with the treatment or welfare of persons
- 18 on parole;
- 19 (5) Provide the Board of Parole and district judges with
- 20 any record of a parolee or probationer which it may require;
- 21 (6) Make recommendations to the Board of Parole or
- 22 district judge in cases of violation of the conditions of parole or
- 23 probation, issue warrants for the arrest of parole or probation
- 24 violators when so instructed by the board or district judge, notify
- 25 the Director of Correctional Services of determinations made by the

1 board, and upon instruction of the board, issue certificates of

- 2 parole and of parole revocation to the facilities and certificates of
- 3 discharge from parole to parolees;
- 4 (7) Organize and conduct training programs for the
- 5 district parole officers and other employees;
- 6 (8) Use the funds provided under section 83-1,107.02 to
- 7 augment operational or personnel costs associated with the
- 8 development, implementation, and evaluation of enhanced parole-based
- 9 programs and purchase services to provide such programs aimed at
- 10 enhancing adult parolee supervision in the community and treatment
- 11 needs of parolees. Such enhanced parole-based programs include, but
- 12 are not limited to, specialized units of supervision, related
- 13 equipment purchases and training, and programs that address a
- 14 parolee's vocational, educational, mental health, behavioral, or
- 15 substance abuse treatment needs;
- 16 (9) Ensure that all expenditures under section 29-2262.07
- 17 <u>for services that address a probationer's mental health, behavioral</u>
- 18 health, or substance abuse treatment needs be for services provided
- 19 by service providers that are licensed pursuant to the Uniform
- 20 Credentialing Act and audited by the Division of Behavioral Health of
- 21 <u>the Department of Health and Human Services or by a regional</u>
- 22 <u>behavioral health authority, accredited by a national accrediting</u>
- 23 entity with respect to the services being provided, and have provided
- 24 <u>an annual independent financial audit to the administrator;</u>
- 25 (9)—(10) Ensure that any risk or needs assessment

- 1 instrument utilized by the system be periodically validated; and
- (10) Exercise all powers and perform all duties
- 3 necessary and proper in carrying out his or her responsibilities.
- Sec. 7. Original sections 29-2257 and 29-2262.06, Reissue
- 5 Revised Statutes of Nebraska, and sections 29-2252, 29-2255,
- 6 29-2262.07, and 83-1,102, Revised Statutes Cumulative Supplement,
- 7 2012, are repealed.